

Union Calendar No. 176

107TH CONGRESS
1ST SESSION

H. R. 981

[Report No. 107–200, Parts I and II]

To provide a biennial budget for the United States Government.

IN THE HOUSE OF REPRESENTATIVES

MARCH 13, 2001

Mr. BASS (for himself, Mr. BARTON of Texas, Mr. BILIRAKIS, Mr. BOEHLERT, Mr. BRADY of Texas, Mr. BURR of North Carolina, Mr. CASTLE, Mr. TOM DAVIS of Virginia, Mr. DIAZ-BALART, Mr. DREIER, Ms. DUNN, Mr. EHLERS, Mr. ENGLISH, Mr. GILCHREST, Mr. GILMAN, Mr. GOODE, Mr. GOODLATTE, Mr. GOSS, Mr. GREEN of Wisconsin, Ms. HART, Mr. HASTINGS of Washington, Mr. HERGER, Mr. HOEKSTRA, Mr. HOUGHTON, Mr. ISSA, Mr. JENKINS, Mr. JONES of North Carolina, Mr. LARGENT, Mr. LATOURETTE, Mr. LINDER, Ms. MCCARTHY of Missouri, Mrs. MORELLA, Mrs. MYRICK, Mr. NEY, Mr. NORWOOD, Mr. OSE, Mr. OXLEY, Ms. PRYCE of Ohio, Mr. RADANOVICH, Mr. REGULA, Mr. REYNOLDS, Mr. RILEY, Mr. ROHRABACHER, Mrs. ROUKEMA, Mr. ROYCE, Mr. RYUN of Kansas, Mr. SCHAFER, Mr. SENSENBRENNER, Mr. SESSIONS, Mr. SHIMKUS, Mr. SMITH of Washington, Mr. SMITH of Texas, Mr. SUNUNU, Mr. TANCREDO, Mr. TERRY, Mr. THORNBERRY, Mr. THUNE, Mr. TRAFICANT, Mr. UPTON, Mr. WAMP, and Mr. WHITFIELD) introduced the following bill; which was referred to the Committee on the Budget for a period ending not later than April 13, 2001, and in addition to the Committee on Rules and the Committee on Government Reform, for a period to be determined subsequently by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

APRIL 4, 2001

Referral to the Committee on the Budget extended for a period ending not later than September 5, 2001

SEPTEMBER 5, 2001

Reported from the Committee on the Budget with amendments

[Strike out all after the enacting clause and insert the part printed in *italic*]

SEPTEMBER 5, 2001

Referral to the Committees on Rules and Government Reform extended for
a period ending not later than November 2, 2001

NOVEMBER 2, 2001

Referral to the Committees on Rules and Government Reform extended for
a period ending not later than November 9, 2001

NOVEMBER 9, 2001

Referral to the Committees on Rules and Government Reform extended for
a period ending not later than November 14, 2001

NOVEMBER 14, 2001

Additional sponsors: Mr. PORTMAN, Mr. CLEMENT, Mrs. JO ANN DAVIS of Virginia, Mr. LOBIONDO, Mr. GEKAS, Mr. GILLMOR, Mr. HEFLEY, Mr. ISAKSON, Mr. LUTHER, Mr. HYDE, Mr. McCRERY, Mr. CONDIT, Mr. WATTS of Oklahoma, Mr. McINNIS, Mr. FOLEY, Mr. BOUCHER, Mr. BISHOP, Mr. McKEON, Mr. CAMP, Mr. HORN, Mr. SIMMONS, Mr. SHAD-EGG, Mr. RAMSTAD, Mrs. JOHNSON of Connecticut, Mr. MICA, Mr. CANNON, Mr. BLUNT, Mrs. BONO, Mr. CRANE, Mrs. CUBIN, Mr. DUNCAN, Mr. SHAW, Mr. KING, Mr. HOSTETTLER, Mr. LUCAS of Oklahoma, Mr. EHRLICH, Mr. HANSEN, Ms. ROS-LEHTINEN, Mr. TIBERI, Mr. BOEHNER, Mr. STEARNS, Mr. SIMPSON, Mr. BEREUTER, Mr. ARMEY, Mr. WALDEN of Oregon, Mr. CHAMBLISS, Mr. BARR of Georgia, Mr. HALL of Texas, Mr. GRAHAM, Mr. OTTER, Mr. GIBBONS, Mr. PENCE, Mr. KELLER, Mr. HAYWORTH, Mr. PITTS, Mr. JEFF MILLER of Florida, Mr. WELDON of Pennsylvania, Mr. BURTON of Indiana, Mr. SMITH of New Jersey, and Mr. BARTLETT of Maryland

Deleted sponsors: Mr. GOODE (added March 13, 2001; deleted November 1, 2001), Mr. CALLAHAN (added March 19, 2001; deleted November 1, 2001), Mr. SKEEN (added May 21, 2001; deleted November 1, 2001), Mr. YOUNG of Florida (added May 22, 2001; deleted October 31, 2001), Mr. KOLBE (added May 24, 2001; deleted November 1, 2001), Mr. LAHOOD (added May 24, 2001; deleted November 1, 2001), Mrs. NORTHUP (added June 7, 2001; deleted November 1, 2001), Mr. PETERSON of Pennsylvania (added November 6, 2001; deleted November 8, 2001)

NOVEMBER 14, 2001

Reported from the Committee on Rules with amendments

[Omit the part struck through and insert the part printed in bold face roman]

NOVEMBER 14, 2001

The Committee on Government Reform discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on March 13, 2001]

A BILL

To provide a biennial budget for the United States
Government.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Commission on Federal*
5 *Budget Concepts Act of 2001”.*

6 **SEC. 2. FINDINGS AND PURPOSE.**

7 *(a) FINDINGS.—Congress finds that—*

8 *(1) President Lyndon Johnson created the Com-*
9 *mission on Federal Budget Concepts in 1967 by exec-*
10 *utive order to assess the basic budget concepts that*
11 *underlie the Federal budget process;*

12 *(2) the Commission’s report provided a common*
13 *framework for the development, presentation, and exe-*
14 *cution of the Federal budget for the ensuing decades;*

15 *(3) since the release of that report, the Federal*
16 *Government has experienced major changes in the*
17 *scope of its financial commitments, the nature of its*
18 *various budget transactions, the role of Congress in*

1 *budget decisions, and the imposition of special con-*
 2 *trols over spending and revenue; and*

3 *(4) in view of these changes, a new Commission*
 4 *on Federal Budget Concepts should be created to as-*
 5 *sess the present state of budget concepts and forge a*
 6 *bipartisan consensus for necessary changes.*

7 *(b) PURPOSE.—The purpose of this Act is to establish*
 8 *the Commission on Federal Budget Concepts to review,*
 9 *evaluate, and make recommendations respecting the budget*
 10 *concepts that underlie the Federal budget and the Federal*
 11 *budget process and to assess the feasibility of changing from*
 12 *an annual to a biennial budget cycle.*

13 **SEC. 3. ESTABLISHMENT OF COMMISSION ON FEDERAL**
 14 **BUDGET CONCEPTS.**

15 *There is established a commission to be known as the*
 16 *Commission on Federal Budget Concepts (hereinafter re-*
 17 *ferred to as the “Commission”).*

18 **SEC. 4. POWERS AND DUTIES OF COMMISSION.**

19 *(a) DUTIES OF THE COMMISSION.—*

20 *(1) The duties of the Commission shall include—*

21 *(A) an identification of activities, entities,*
 22 *and transactions to be included in the Federal*
 23 *budget and the criteria for making such deter-*
 24 *minations;*

1 (B) an assessment of the appropriate meas-
2 ures of Federal financial commitments to allo-
3 cate resources and establish fiscal policy;

4 (C) an evaluation of the differences between
5 user fees and revenue, and between various forms
6 of user fees, and the circumstances when such
7 fees should be accounted for as offsetting spend-
8 ing or adding to revenue;

9 (D) an appraisal of the appropriate usage
10 of cash and accrual-based measures for various
11 types of Federal financial commitments, such as
12 Government insurance, loan guarantees, and
13 leasing;

14 (E) recommendations of the appropriate
15 means for recognizing the cost of acquisition and
16 disposition of various types of nonfinancial as-
17 sets;

18 (F) an evaluation of appropriate measures
19 of Federal debt, borrowing, and means of financ-
20 ing;

21 (G) an assessment of the adequacy of the
22 current account and fund structure for recording
23 revenue and expenditures for specific classes of
24 governmental activities;

1 (H) recommendations for changes in Fed-
2 eral budget practices to accommodate the Federal
3 Accounting Standards Advisory Board's rec-
4 ommended accounting standards;

5 (I) recommendations for changes in budget
6 practices to reflect the Federal Government's
7 multi-year acquisitions;

8 (J) the appropriate means of accounting for
9 the financial risk the Federal Government incurs
10 from contractual and implied commitments; and

11 (K) an assessment of the value and feasi-
12 bility of changing the Federal budget cycle from
13 annual to biennial.

14 (2) *EXCEPTIONS.*—Notwithstanding paragraph
15 (1), the Commission shall make no findings, conclu-
16 sions, or recommendations respecting the following:

17 (A) Social security and medicare.

18 (B) Budget estimates and projections that
19 assume that selected tax policies will increase
20 gross domestic product and thereby cause an in-
21 direct increase in revenue, or that assume that
22 increased spending for human resources or cap-
23 ital development will cause an indirect reduction
24 in spending for other programs.

25 (C) Government-sponsored enterprises.

1 (b) *POWERS OF THE COMMISSION.*—

2 (1) *CONDUCT OF BUSINESS.*—*The Commission*
3 *may hold hearings, take testimony, receive evidence,*
4 *and undertake such other activities necessary to carry*
5 *out its duties.*

6 (2) *ACCESS TO INFORMATION.*—*The Commission*
7 *may secure directly from any department of agency*
8 *of the United States information necessary to carry*
9 *out its duties. Upon request of the Chair of the Com-*
10 *mission, the head of that department or agency shall*
11 *furnish that information to the Commission.*

12 (3) *POSTAL SERVICE.*—*The Commission may use*
13 *the United States mails in the same manner and*
14 *under the same conditions as other departments and*
15 *agencies of the United States.*

16 **SEC. 5. MEMBERSHIP.**

17 (a) *MEMBERSHIP.*—*The Commission shall be com-*
18 *posed of 14 voting members and 2 nonvoting members, as*
19 *follows:*

20 (1) *Three members appointed by the chairman of*
21 *the Committee on the Budget of the Senate.*

22 (2) *Three members appointed by the chairman of*
23 *the Committee on the Budget of the House of Rep-*
24 *resentatives.*

1 (3) *Three members appointed by the ranking*
 2 *member of the Committee on the Budget of the Senate.*

3 (4) *Three members appointed by the ranking*
 4 *member of the Committee on the Budget of the House*
 5 *of Representatives.*

6 (5) *The Director of the Office of Management*
 7 *and Budget (or his designee).*

8 (6) *The Secretary of the Treasury (or his des-*
 9 *ignee).*

10 (7) *The Comptroller General of the United States*
 11 *(or his designee) and the Director of the Congressional*
 12 *Budget Office (or his designee), who shall be non-*
 13 *voting members.*

14 (b) *QUALIFICATIONS AND TERM.—*

15 (1) *QUALIFICATIONS.—Members appointed to the*
 16 *Commission pursuant to subsection (a) shall—*

17 (A) *have expertise and experience in the*
 18 *fields or disciplines related to the subject areas to*
 19 *be considered by the Commission; and*

20 (B) *not be Members of Congress.*

21 (2) *TERM OF APPOINTMENT.—The term of an*
 22 *appointment to the Commission shall be for the life*
 23 *of the Commission.*

24 (3) *CHAIR AND VICE CHAIR.—The member of the*
 25 *Commission serving under subsection (a)(5) shall be*

1 *the Chair of the Commission. A Vice Chair may be*
2 *elected from among the voting members of the Com-*
3 *mission and shall assume the duties of the Chair in*
4 *the Chair's absence.*

5 *(c) MEETINGS; QUORUM; AND VACANCIES.—*

6 *(1) MEETINGS.—The Commission shall meet at*
7 *least once a month on a day to be decided by the*
8 *Commission. The Commission may meet at such other*
9 *times at the call of the Chair or of a majority of its*
10 *voting members. The meetings of the Commission*
11 *shall be open to the public, unless by public vote, the*
12 *Commission shall determine to close a meeting or any*
13 *portion of a meeting to the public.*

14 *(2) QUORUM.—A majority of the voting member-*
15 *ship shall constitute a quorum of the Commission, ex-*
16 *cept that 3 or more voting members may conduct*
17 *hearings.*

18 *(3) VACANCIES.—A vacancy on the Commission*
19 *shall be filled in the same manner in which the origi-*
20 *nal appointment was filled under subsection (a).*

21 *(d) COMPENSATION AND EXPENSES.—Members of the*
22 *Commission shall serve without pay for their service on the*
23 *Commission, but may receive travel expenses, including per*
24 *diem in lieu of subsistence, at rates authorized for employ-*

ees of agencies under subchapter I of chapter 57 of title 5,
United States Code.

SEC. 6. STAFF AND SUPPORT SERVICES.

(a) *STAFF*.—With the advance approval of the Commission, the executive director may appoint such personnel as is appropriate. The staff of the Commission shall be appointed without regard to political affiliation and without regard to the provisions of title 5, United States Code, governing appointments in the competitive service, and may be paid without regard to the provisions of chapter 51 and subchapter III of chapter 53 of such title relating to classifications and General Schedule pay rates.

(b) *EXECUTIVE DIRECTOR*.—The Chairman shall appoint an executive director, who shall be paid the rate of basic pay for level II of the Executive Schedule.

(c) *EXPERTS AND CONSULTANTS*.—With the advance approval of the Commission, the executive director may procure temporary and intermittent services under section 3109(b) of title 5, United States Code.

(d) *TECHNICAL AND ADMINISTRATIVE ASSISTANCE*.—Upon the request of the Commission—

(1) the head of any agency, office, or establishment within the executive or legislative branches of the United States shall provide, without reimburse-

1 *ment, such technical assistance as the Commission de-*
2 *termines is necessary to carry out its duties; and*

3 *(2) the Administrator of the General Services*
4 *Administration shall provide, on a reimbursable*
5 *basis, such administrative support services as the*
6 *Commission may require.*

7 *(e) DETAIL OF FEDERAL PERSONNEL.—Upon the re-*
8 *quest of the Commission, the head of an agency, office, or*
9 *establishment in the executive or legislative branch of the*
10 *United States is authorized to detail, without reimburse-*
11 *ment, any of the personnel of that agency, office, or estab-*
12 *lishment to the Commission to assist the Commission in*
13 *carrying out its duties. Any such detail shall not interrupt*
14 *or otherwise affect the employment status or privileges of*
15 *that employee.*

16 *(f) CBO.—The Director of the Congressional Budget*
17 *Office shall provide the Commission with its latest research*
18 *on the accuracy of its past budget and economic projections*
19 *as compared to those of the Office of Management and*
20 *Budget and, if possible, those of private sector forecasters.*
21 *The Commission shall work with the Directors of the Con-*
22 *gressional Budget Office and the Office of Management and*
23 *Budget in their efforts to explain the factors affecting the*
24 *accuracy of budget projections.*

1 **SEC. 7. REPORT.**

2 *Not later than November 15, 2002, the Commission*
3 *shall transmit a report to the President and to each House*
4 *of Congress. The report shall contain a detailed statement*
5 *of the findings and conclusions of the Commission, together*
6 *with its recommendations for such legislative or adminis-*
7 *trative actions as it considers appropriate. No finding, con-*
8 *clusion, or recommendation may be made by the Commis-*
9 *sion unless approved by a majority of those voting (includ-*
10 *ing in such majority at least two members serving under*
11 *paragraph (2), (3), (5), or (6) of section 5(a) and at least*
12 *two members serving under paragraph (1) or (4) of such*
13 *section), a quorum being present. At the request of any*
14 *Commission member, the report shall include that member's*
15 *dissenting findings, conclusions, or recommendations.*

16 **SEC. 8. TERMINATION.**

17 *The Commission shall terminate 30 days after the date*
18 *of transmission of the report required in section 7.*

19 **SEC. 9. FUNDING.**

20 *There are authorized to be appropriated not more than*
21 *\$1,000,000 to carry out this Act. Sums so appropriated*
22 *shall remain available until expended.*

Amend the title so as to read: “A bill to establish
the Commission on Federal Budget Concepts.”.

1 SECTION 1. SHORT TITLE; FINDINGS.

2 (a) **SHORT TITLE.**—This Act may be cited as
3 the “Budget Responsibility and Efficiency Act
4 of 2001”.

5 (b) **FINDINGS.**—The Congress finds that—

6 (1) the annual appropriations and
7 budget process increasingly dominates
8 the congressional agenda and Congress
9 regularly fails to meet the deadlines of
10 the Congressional Budget Act of 1974;

11 (2) the design of the budget process
12 has led to repetitive and time-consuming
13 budget votes, decreasing the time avail-
14 able for the systematic and programmatic
15 oversight of Federal programs and delay-
16 ing the enactment of legislation nec-
17 essary to fund the Government;

18 (3) Congress’ responsibility to im-
19 prove the efficiency, economy, and effec-
20 tiveness of governmental operations,
21 evaluate programs and performance, de-
22 tect and prevent poor administration,
23 waste, or abuse in Government programs,
24 ensure that executive policies reflect the
25 public interest, ensure administrative
26 compliance with legislative intent, and

1 **prevent executive encroachment on legis-**
2 **lative authority and prerogatives is un-**
3 **dermined by the current time-consuming**
4 **and repetitive budget process;**

5 **(4) an annual budget process encour-**
6 **ages inefficiency in the management, sta-**
7 **bility, and predictability of Federal fund-**
8 **ing, particularly for States and localities;**

9 **(5) a biennial budget process will re-**
10 **duce the number of budget-related votes**
11 **during each Congress, enhance congres-**
12 **sional oversight of Government oper-**
13 **ations, encourage longer time horizons in**
14 **policy planning and greater stability in**
15 **fiscal policy;**

16 **(6) a biennial budget process was a**
17 **principal recommendation of the 1993**
18 **Joint Committee on the Organization of**
19 **Congress and the Vice President's Na-**
20 **tional Performance Review;**

21 **(7) since the enactment of the Con-**
22 **gressional Budget Act of 1974, more than**
23 **50 bills addressing a two-year budget**
24 **cycle have been introduced, 10 biennial**
25 **budget related provisions were reported**

1 by congressional committees, 7 passed ei-
2 ther chamber and 4 were enacted; more
3 than 40 congressional or special com-
4 mittee hearings addressed the issue of bi-
5 ennial budgeting; and the Congressional
6 Budget Office, the Office of Management
7 and Budget, and 5 different special task
8 forces or joint committees of Congress
9 have either recommended biennial budg-
10 eting or further studies of it;

11 (8) the adoption of a biennial budget
12 process was recommended by President
13 Reagan in the fiscal year 1989 budget
14 submission, by President Bush in the fis-
15 cal years 1990 and 1991 budget submis-
16 sions, by President Clinton in the fiscal
17 years 1995, 2000, and 2001 budget submis-
18 sions, and by President Bush in the fiscal
19 year 2002 budget submission; and

20 (9) a bipartisan majority of Members
21 of the House of Representatives support
22 a biennial budget process.

1 SEC. 2. REVISION OF TIMETABLE.

2 Section 300 of the Congressional Budget
 3 Act of 1974 (2 U.S.C. 631) is amended to read
 4 as follows:

5 "TIMETABLE

6 "SEC. 300. (a) IN GENERAL.—Except as pro-
 7 vided by subsection (b), the timetable with re-
 8 spect to the congressional budget process for
 9 any Congress (beginning with the One Hun-
 10 dred Ninth Congress) is as follows:

"First Session

"On or before:

Action to be completed:

First Monday in Feb-
 ruary.

President submits budget rec-
 ommendations.

February 15

Congressional Budget Office sub-
 mits report to Budget Committees.

Not later than 6 weeks
 after budget submis-
 sion.

Committees submit views and esti-
 mates to Budget Committees.

April 1

Budget Committees report concu-
 rent resolution on the biennial
 budget.

May 15

Congress completes action on con-
 current resolution on the biennial
 budget.

May 15

Biennial appropriation bills may be
 considered in the House.

June 10

House Appropriations Committee
 reports last biennial appropria-
 tion bill.

June 30

House completes action on biennial
 appropriation bills.

October 1

Biennium begins.

"Second Session

"On or before:

Action to be completed:

February 15

President submits budget review.

Not later than 6 weeks
 after President sub-
 mits budget review.

Congressional Budget Office sub-
 mits report to Budget Committees.

The last day of the session.

Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

1 **“(b) SPECIAL RULE.—In the case of any first**
 2 **session of Congress that begins in any year**
 3 **during which the term of a President (except**
 4 **a President who succeeds himself) begins, the**
 5 **following dates shall supersede those set forth**
 6 **in subsection (a):**

“First Session

“On or before:

Action to be completed:

First Monday in April	President submits budget recommendations.
April 20	Committees submit views and estimates to Budget Committees.
May 15	Budget Committees report concurrent resolution on the biennial budget.
June 1	Congress completes action on concurrent resolution on the biennial budget.
June 1	Biennial appropriation bills may be considered in the House.
July 1	House Appropriations Committee reports last biennial appropriation bill.
July 20	House completes action on biennial appropriation bills.
October 1	Biennium begins.”.

7 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
 8 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

9 **(a) DECLARATION OF PURPOSE.—Section**
 10 **2(2) of the Congressional Budget and Im-**
 11 **poundment Control Act of 1974 (2 U.S.C.**
 12 **621(2)) is amended by striking “each year”**
 13 **and inserting “biennially”.**

1 **(b) DEFINITIONS.—**

2 **(1) BUDGET RESOLUTION.—**Section 3(4)
 3 **of such Act (2 U.S.C. 622(4)) is amended**
 4 **by striking “fiscal year” each place it ap-**
 5 **pears and inserting “biennium”.**

6 **(2) BIENNIUM.—**Section 3 of such Act
 7 **(2 U.S.C. 622) ~~(as amended by section 3)~~ is**
 8 **further amended by adding at the end**
 9 **the following new paragraph:**

10 **“~~(13)~~ (11) term ‘biennium’ means the**
 11 **period of 2 consecutive fiscal years begin-**
 12 **ning on October 1 of any odd-numbered**
 13 **year.”.**

14 **(c) BIENNIAL CONCURRENT RESOLUTION ON**
 15 **THE BUDGET.—**

16 **(1) CONTENTS OF RESOLUTION.—**Section
 17 **301(a) of such Act (2 U.S.C. 632(a)) is**
 18 **amended—**

19 **(A) in the matter preceding para-**
 20 **graph (1) by—**

21 **(i) striking “April 15 of each**
 22 **year” and inserting “May 15 of**
 23 **each odd-numbered year”;**

24 **(ii) striking “the fiscal year**
 25 **beginning on October 1 of such**

1 year” the first place it appears
2 and inserting “the biennium be-
3 ginning on October 1 of such
4 year”; and

5 (iii) striking “the fiscal year
6 beginning on October 1 of such
7 year” the second place it appears
8 and inserting “each fiscal year in
9 such period”;

10 (B) in paragraph (6), by striking
11 “for the fiscal year” and inserting “for
12 each fiscal year in the biennium”; and

13 (C) in paragraph (7), by striking
14 “for the fiscal year” and inserting “for
15 each fiscal year in the biennium”.

16 (2) ADDITIONAL MATTERS.—Section
17 301(b) of such Act (2 U.S.C. 632(b)) is
18 amended—

19 (A) in paragraph (3), by striking
20 “for such fiscal year” and inserting
21 “for either fiscal year in such bien-
22 nium”; and

23 (B) in paragraph (7), by striking
24 “for the first fiscal year” and insert-

1 ing “for each fiscal year in the bien-
2 nium”.

3 (3) VIEWS OF OTHER COMMITTEES.—Sec-
4 tion 301(d) of such Act (2 U.S.C. 632(d)) is
5 amended by inserting “(or, if applicable,
6 as provided by section 300(b))” after
7 “United States Code”.

8 (4) HEARINGS.—Section 301(e)(1) of
9 such Act (2 U.S.C. 632(e)) is amended by—

10 (A) striking “fiscal year” and in-
11 serting “biennium”; and

12 (B) inserting after the second sen-
13 tence the following: “On or before
14 April 1 of each odd-numbered year
15 (or, if applicable, as provided by sec-
16 tion 300(b)), the Committee on the
17 Budget of each House shall report to
18 its House the concurrent resolution
19 on the budget referred to in sub-
20 section (a) for the biennium begin-
21 ning on October 1 of that year.”.

22 (5) GOALS FOR REDUCING UNEMPLOY-
23 MENT.—Section 301(f) of such Act (2 U.S.C.
24 632(f)) is amended by striking “fiscal

1 year” each place it appears and inserting
2 “biennium”.

3 (6) ECONOMIC ASSUMPTIONS.—Section
4 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is
5 amended by striking “for a fiscal year”
6 and inserting “for a biennium”.

7 (7) SECTION HEADING.—The section
8 heading of section 301 of such Act is
9 amended by striking “ANNUAL” and insert-
10 ing “BIENNIAL”.

11 (8) TABLE OF CONTENTS.—The item re-
12 lating to section 301 in the table of con-
13 tents set forth in section 1(b) of such Act
14 is amended by striking “Annual” and in-
15 serting “Biennial”.

16 (d) COMMITTEE ALLOCATIONS.—Section 302
17 of such Act (2 U.S.C. 633) is amended—

18 (1) in subsection (a)(1) by—

19 (A) striking “for the first fiscal
20 year of the resolution,” and inserting
21 “for each fiscal year in the bien-
22 nium,”;

23 (B) striking “for that period of fis-
24 cal years” and inserting “for all fiscal
25 years covered by the resolution”; and

1 (C) striking “for the fiscal year of
2 that resolution” and inserting “for
3 each fiscal year in the biennium”;

4 (2) in subsection (f)(1), by striking
5 “for a fiscal year” and inserting “for a bi-
6 ennium”;

7 (3) in subsection (f)(1), by striking
8 “first fiscal year” and inserting “either
9 fiscal year of the biennium”;

10 (4) in subsection (f)(2)(A), by—

11 (A) striking “first fiscal year” and
12 inserting “each fiscal year of the bi-
13 ennium”; and

14 (B) striking “the total of fiscal
15 years” and inserting “the total of all
16 fiscal years covered by the resolu-
17 tion”; and

18 (5) in subsection (g)(1)(A), by striking
19 “April” and inserting “May”.

20 (e) SECTION 303 POINT OF ORDER.—

21 (1) IN GENERAL.—Section 303(a) of
22 such Act (2 U.S.C. 634(a)) is amended by
23 striking “for a fiscal year” and inserting
24 “for a biennium” and by striking “the

1 **first fiscal year” and inserting “each fis-**
2 **cal year of the biennium”.**

3 **(2) EXCEPTIONS IN THE HOUSE.—Section**
4 **303(b) of such Act (2 U.S.C. 634(b)) is**
5 **amended—**

6 **(A) in paragraph (1)(A), by strik-**
7 **ing “the budget year” and inserting**
8 **“the biennium”;**

9 **(B) in paragraph (1)(B), by strik-**
10 **ing “the fiscal year” and inserting**
11 **“the biennium”; and**

12 **(C) in paragraph (2), by inserting**
13 **“(or June 1 whenever section 300(b) is**
14 **applicable)” *after* “May 15”.**

15 **(3) APPLICATION TO THE SENATE.—Sec-**
16 **tion 303(c)(1) of such Act (2 U.S.C. 634(c))**
17 **is amended by—**

18 **(A) striking “fiscal year” and in-**
19 **serting “biennium”; and**

20 **(B) striking “that year” and in-**
21 **serting “each fiscal year of that bien-**
22 **nium”.**

23 **(f) PERMISSIBLE REVISIONS OF CONCURRENT**
24 **RESOLUTIONS ON THE BUDGET.—Section 304 of**
25 **such Act (2 U.S.C. 635) is amended—**

1 (1) by striking “fiscal year” the first
2 two places it appears and inserting “bien-
3 nium”;

4 (2) by striking “for such fiscal year”;
5 and

6 (3) by inserting before the period “for
7 such biennium”.

8 (g) PROCEDURES FOR CONSIDERATION OF
9 BUDGET RESOLUTIONS.—Section 305(a)(3) of
10 such Act (2 U.S.C. 636(b)(3)) is amended by
11 striking “fiscal year” and inserting “bien-
12 nium”.

13 (h) COMPLETION OF HOUSE COMMITTEE AC-
14 TION ON APPROPRIATION BILLS.—Section 307 of
15 such Act (2 U.S.C. 638) is amended—

16 (1) by striking “each year” and insert-
17 ing “each odd-numbered year (or, if ap-
18 plicable, as provided by section 300(b),
19 July 1)”;

20 (2) by striking “annual” and inserting
21 “biennial”;

22 (3) by striking “fiscal year” and in-
23 serting “biennium”; and

24 (4) by striking “that year” and insert-
25 ing “each odd-numbered year”.

1 **(i) QUARTERLY BUDGET REPORTS.—Section**
2 **308 of such Act (2 U.S.C. 639) is amended by**
3 **adding at the end the following new sub-**
4 **section:**

5 **“(d) QUARTERLY BUDGET REPORTS.—The Di-**
6 **rector of the Congressional Budget Office**
7 **shall, as soon as practicable after the comple-**
8 **tion of each quarter of the fiscal year, prepare**
9 **an analysis comparing revenues, spending,**
10 **and the deficit or surplus for the current fis-**
11 **cal year to assumptions included in the con-**
12 **gressional budget resolution. In preparing**
13 **this report, the Director of the Congressional**
14 **Budget Office shall combine actual budget fig-**
15 **ures to date with projected revenue and**
16 **spending for the balance of the fiscal year.**
17 **The Director of the Congressional Budget Of-**
18 **fice shall include any other information in**
19 **this report that it deems useful for a full un-**
20 **derstanding of the current fiscal position of**
21 **the Federal Government. The reports man-**
22 **dated by this subsection shall be transmitted**
23 **by the Director to the Senate and House Com-**
24 **mittees on the Budget, and the Congressional**

1 **Budget Office shall make such reports avail-**
2 **able to any interested party upon request.”.**

3 **(j) COMPLETION OF HOUSE ACTION ON REG-**
4 **ULAR APPROPRIATION BILLS.—Section 309 of**
5 **such Act (2 U.S.C. 640) is amended—**

6 **(1) by striking “It” and inserting “Ex-**
7 **cept whenever section 300(b) is applica-**
8 **ble, it”;**

9 **(2) by inserting “of any odd-numbered**
10 **calendar year” after “July”;**

11 **(3) by striking “annual” and inserting**
12 **“biennial”; and**

13 **(4) by striking “fiscal year” and in-**
14 **serting “biennium”.**

15 **(k) RECONCILIATION PROCESS.—Section 310**
16 **of such Act (2 U.S.C. 641) is amended—**

17 **(1) in subsection (a), in the matter**
18 **preceding paragraph (1), by striking “any**
19 **fiscal year” and inserting “any bien-**
20 **nium”;**

21 **(2) in subsection (a)(1), by striking**
22 **“such fiscal year” each place it appears**
23 **and inserting “any fiscal year covered by**
24 **such resolution”; and**

1 (3) by striking subsection (f) and re-
2 designating subsection (g) as subsection
3 (f).

4 **(l) SECTION 311 POINT OF ORDER.—**

5 **(1) IN THE HOUSE.—Section 311(a)(1) of**
6 **such Act (2 U.S.C. 642(a)) is amended—**

7 (A) by striking “for a fiscal year”
8 and inserting “for a biennium”;

9 (B) by striking “the first fiscal
10 year” each place it appears and in-
11 serting “either fiscal year of the bien-
12 nium”; and

13 (C) by striking “that first fiscal
14 year” and inserting “each fiscal year
15 in the biennium”.

16 **(2) IN THE SENATE.—Section 311(a)(2)**
17 **of such Act is amended—**

18 (A) in subparagraph (A), by strik-
19 ing “for the first fiscal year” and in-
20 serting “for either fiscal year of the
21 biennium”; and

22 (B) in subparagraph (B)—

23 (i) by striking “that first fiscal
24 year” the first place it appears

1 and inserting “each fiscal year in
2 the biennium”; and

3 (ii) by striking “that first fis-
4 cal year and the ensuing fiscal
5 years” and inserting “all fiscal
6 years”.

7 (3) SOCIAL SECURITY LEVELS.—Section
8 311(a)(3) of such Act is amended by—

9 (A) striking “for the first fiscal
10 year” and inserting “each fiscal year
11 in the biennium”; and

12 (B) striking “that fiscal year and
13 the ensuing fiscal years” and insert-
14 ing “all fiscal years”.

15 (m) MAXIMUM DEFICIT AMOUNT POINT OF
16 ORDER.—Section 312(c) of the Congressional
17 Budget Act of 1974 (2 U.S.C. 643) is amended—

18 (1) by striking “for a fiscal year” and
19 inserting “for a biennium”;

20 (2) in paragraph (1), by striking “first
21 fiscal year” and inserting “either fiscal
22 year in the biennium”;

23 (3) in paragraph (2), by striking “that
24 fiscal year” and inserting “either fiscal
25 year in the biennium”; and

1 **(4) in the matter following paragraph**
2 **(2), by striking “that fiscal year” and in-**
3 **serting “the applicable fiscal year”.**

4 **SEC. 4. AMENDMENTS TO RULES OF HOUSE OF REP-**
5 **RESENTATIVES.**

6 **(a) Clause 4(a)(1)(A) of rule X of the Rules**
7 **of the House of Representatives is amended**
8 **by inserting “odd-numbered” after “each”.**

9 **(b) Clause 4(a)(4) of rule X of the Rules of**
10 **the House of Representatives is amended by**
11 **striking “fiscal year” and inserting “bien-**
12 **nium”.**

13 **(c) Clause 4(b)(2) of rule X of the Rules of**
14 **the House of Representatives is amended by**
15 **striking “each fiscal year” and inserting “the**
16 **biennium”.**

17 **(d) Clause 4(b) of rule X of the Rules of the**
18 **House of Representatives is amended by strik-**
19 **ing “and” at the end of subparagraph (5), by**
20 **striking the period and inserting “; and” at**
21 **the end of subparagraph (6), and by adding at**
22 **the end the following new subparagraph:**

23 **“(7) use the second session of each Con-**
24 **gress to study issues with long-term budg-**

1 etary and economic implications, which
2 would include—

3 “(A) hold hearings to receive testi-
4 mony from committees of jurisdiction to
5 identify problem areas and to report on
6 the results of oversight; and

7 “(B) by January 1 of each odd-number
8 year, issuing a report to the Speaker
9 which identifies the key issues facing the
10 Congress in the next biennium.”.

11 (e) Clause 11(i) of rule X of the Rules of
12 the House of Representatives is amended by
13 striking “the same or preceding fiscal year”.

14 (f) Clause 4(e) of rule X of the Rules of the
15 House of Representatives is amended by strik-
16 ing “annually” each place it appears and in-
17 serting “biennially” and by striking “annual”
18 and inserting “biennial”.

19 (g) Clause 4(f) of rule X of the Rules of the
20 House of Representatives is amended—

21 (1) by inserting “during each odd-
22 numbered year” after “submits his budg-
23 et”;

1 (2) by striking “fiscal year” the first
2 place it appears and inserting “bien-
3 nium”; and

4 (3) by striking “that fiscal year” and
5 inserting “each fiscal year in such ensu-
6 ing biennium”.

7 (h) Clause 3(d)(2)(A) of rule XIII of the
8 Rules of the House of Representatives is
9 amended by striking “five” both places it ap-
10 pears and inserting “six”.

11 (i) Clause 5(a)(1) of rule XIII of the Rules
12 of the House of Representatives is amended
13 by striking “fiscal year after September 15 in
14 the preceding fiscal year” and inserting “bien-
15 nium after September 15 of the year in which
16 such biennium begins”.

17 SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.

18 (a) DEFINITION.—Section 1101 of title 31,
19 United States Code, is amended by adding at
20 the end thereof the following new paragraph:

21 “(3) ‘biennium’ has the meaning given
22 to such term in paragraph (13) of section
23 3 of the Congressional Budget and Im-
24 poundment Control Act of 1974 (2 U.S.C.
25 622(13)).”.

1 **(b) BUDGET CONTENTS AND SUBMISSION TO**
2 **THE CONGRESS.—**

3 **(1) SCHEDULE.—The matter preceding**
4 **paragraph (1) in section 1105(a) of title**
5 **31, United States Code, is amended to**
6 **read as follows:**

7 **“(a) On or before the first Monday in Feb-**
8 **ruary of each odd-numbered year (or, if appli-**
9 **cable, as provided by section 300(b) of the**
10 **Congressional Budget Act of 1974), beginning**
11 **with the One Hundred Ninth Congress, the**
12 **President shall transmit to the Congress, the**
13 **budget for the biennium beginning on Octo-**
14 **ber 1 of such calendar year. The budget trans-**
15 **mitted under this subsection shall include a**
16 **budget message and summary and supporting**
17 **information. The President shall include in**
18 **each budget the following:”.**

19 **(2) EXPENDITURES.—Section 1105(a)(5)**
20 **of title 31, United States Code, is amend-**
21 **ed by striking “the fiscal year for which**
22 **the budget is submitted and the 4 fiscal**
23 **years after that year” and inserting “each**
24 **fiscal year in the biennium for which the**

1 budget is submitted and in the suc-
2 ceeding 4 years”.

3 (3) RECEIPTS.—Section 1105(a)(6) of
4 title 31, United States Code, is amended
5 by striking “the fiscal year for which the
6 budget is submitted and the 4 fiscal years
7 after that year” and inserting “each fiscal
8 year in the biennium for which the budg-
9 et is submitted and in the succeeding 4
10 years”.

11 (4) BALANCE STATEMENTS.—Section
12 1105(a)(9)(C) of title 31, United States
13 Code, is amended by striking “the fiscal
14 year” and inserting “each fiscal year in
15 the biennium”.

16 (5) GOVERNMENT FUNCTIONS AND AC-
17 TIVITIES.—Section 1105(a)(12) of title 31,
18 United States Code, is amended in sub-
19 paragraph (A), by striking “the fiscal
20 year” and inserting “each fiscal year in
21 the biennium”.

22 (6) ALLOWANCES.—Section 1105(a)(13)
23 of title 31, United States Code, is amend-
24 ed by striking “the fiscal year” and in-

1 serting “each fiscal year in the bien-
2 nium”.

3 (7) ALLOWANCES FOR UNANTICIPATED
4 AND UNCONTROLLABLE EXPENDITURES.—Sec-
5 tion 1105(a)(14) of title 31, United States
6 Code, is amended by striking “that year”
7 and inserting “each fiscal year in the bi-
8 ennium for which the budget is sub-
9 mitted”.

10 (8) TAX EXPENDITURES.—Section
11 1105(a)(16) of title 31, United States Code,
12 is amended by striking “the fiscal year”
13 and inserting “each fiscal year in the bi-
14 ennium”.

15 (9) ESTIMATES FOR FUTURE YEARS.—
16 Section 1105(a)(17) of title 31, United
17 States Code, is amended—

18 (A) by striking “the fiscal year fol-
19 lowing the fiscal year” and inserting
20 “each fiscal year in the biennium fol-
21 lowing the biennium”;

22 (B) by striking “that following fis-
23 cal year” and inserting “each such fis-
24 cal year”; and

1 (C) by striking “fiscal year before
2 the fiscal year” and inserting “bien-
3 nium before the biennium”.

4 (10) **PRIOR YEAR OUTLAYS.**—Section
5 1105(a)(18) of title 31, United States Code,
6 is amended—

7 (A) by striking “the prior fiscal
8 year,” and inserting “each of the 2
9 most recently completed fiscal
10 years,”;

11 (B) by striking “for that year” and
12 inserting “with respect to those fiscal
13 years”; and

14 (C) by striking “in that year” and
15 inserting “in those fiscal years”.

16 (11) **PRIOR YEAR RECEIPTS.**—Section
17 1105(a)(19) of title 31, United States Code,
18 is amended—

19 (A) by striking “the prior fiscal
20 year” and inserting “each of the 2
21 most recently completed fiscal years”;

22 (B) by striking “for that year” and
23 inserting “with respect to those fiscal
24 years”; and

1 (C) by striking “in that year” each
2 place it appears and inserting “in
3 those fiscal years”.

4 (c) ESTIMATED EXPENDITURES OF LEGISLA-
5 TIVE AND JUDICIAL BRANCHES.—Section 1105(b)
6 of title 31, United States Code, is amended by
7 striking “each year” and inserting “each even-
8 numbered year”.

9 (d) RECOMMENDATIONS TO MEET ESTIMATED
10 DEFICIENCIES.—Section 1105(c) of title 31,
11 United States Code, is amended—

12 (1) by striking “the fiscal year for”
13 the first place it appears and inserting
14 “each fiscal year in the biennium for”;

15 (2) by striking “the fiscal year for”
16 the second place it appears and inserting
17 “each fiscal year of the biennium, as the
18 case may be,”; and

19 (3) by striking “that year” and insert-
20 ing “for each year of the biennium”.

21 (e) CAPITAL INVESTMENT ANALYSIS.—Sec-
22 tion 1105(e)(1) of title 31, United States Code,
23 is amended by striking “ensuing fiscal year”
24 and inserting “biennium to which such budg-
25 et relates”.

1 **(f) SUPPLEMENTAL BUDGET ESTIMATES AND**
2 **CHANGES.—**

3 **(1) IN GENERAL.—Section 1106(a) of**
4 **title 31, United States Code, is amended—**

5 **(A) in the matter preceding para-**
6 **graph (1), by—**

7 **(i) inserting “and before Feb-**
8 **ruary 15 of each even-numbered**
9 **year” after “Before July 16 of**
10 **each year”; and**

11 **(ii) striking “fiscal year” and**
12 **inserting “biennium”;**

13 **(B) in paragraph (1), by striking**
14 **“that fiscal year” and inserting “each**
15 **fiscal year in such biennium”;**

16 **(C) in paragraph (2), by striking**
17 **“4 fiscal years following the fiscal**
18 **year” and inserting “4 fiscal years fol-**
19 **lowing the biennium”; and**

20 **(D) in paragraph (3), by striking**
21 **“fiscal year” and inserting “bien-**
22 **niium”.**

23 **(2) CHANGES.—Section 1106(b) of title**
24 **31, United States Code, is amended by—**

1 (A) striking “the fiscal year” and
 2 inserting “each fiscal year in the bi-
 3 ennium”; and

4 (B) inserting “and before Feb-
 5 ruary 15 of each even-numbered
 6 year” after “Before July 16 of each
 7 year”.

8 (g) **CURRENT PROGRAMS AND ACTIVITIES ES-**
 9 **TIMATES.—**

10 (1) **THE PRESIDENT.—Section 1109(a) of**
 11 **title 31, United States Code, is amended—**

12 (A) by striking “On or before the
 13 first Monday after January 3 of each
 14 year (on or before February 5 in
 15 1986)” and inserting “At the same
 16 time the budget required by section
 17 1105 is submitted for a biennium”;
 18 and

19 (B) by striking “the following fis-
 20 cal year” and inserting “each fiscal
 21 year of such period”.

22 (2) **JOINT ECONOMIC COMMITTEE.—Sec-**
 23 **tion 1109(b) of title 31, United States**
 24 **Code, is amended by striking “March 1 of**
 25 **each year” and inserting “within 6 weeks**

1 of the President’s budget submission for
2 each odd-numbered year (or, if applica-
3 ble, as provided by section 300(b) of the
4 Congressional Budget Act of 1974”).

5 (h) YEAR-AHEAD REQUESTS FOR AUTHOR-
6 IZING LEGISLATION.—Section 1110 of title 31,
7 United States Code, is amended by—

8 (1) striking “May 16” and inserting
9 “March 31”; and

10 (2) striking “year before the year in
11 which the fiscal year begins” and insert-
12 ing “calendar year preceding the cal-
13 endar year in which the biennium be-
14 gins”.

15 SEC. 6. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF
16 APPROPRIATIONS ACTS.

17 Section 105 of title 1, United States Code,
18 is amended to read as follows:

19 “§ 105. Title and style of appropriations Acts

20 “(a) The style and title of all Acts making
21 appropriations for the support of the Govern-
22 ment shall be as follows: ‘An Act making ap-
23 propriations (here insert the object) for each
24 fiscal year in the biennium of fiscal years
25 (here insert the fiscal years of the biennium).’.

1 “(b) All Acts making regular appropria-
 2 tions for the support of the Government shall
 3 be enacted for a biennium and shall specify
 4 the amount of appropriations provided for
 5 each fiscal year in such period.

6 “(c) For purposes of this section, the term
 7 ‘biennium’ has the same meaning as in section
 8 3(11) of the Congressional Budget and Im-
 9 poundment Control Act of 1974 (2 U.S.C.
 10 622(11)).”.

11 SEC. 7. MULTIYEAR AUTHORIZATIONS.

12 (a) IN GENERAL.—Title III of the Congres-
 13 sional Budget Act of 1974 ~~(as amended by sec-~~
 14 ~~tion 6(a) is further~~ is amended by adding at
 15 the end the following new section:

16 “MULTIYEAR AUTHORIZATIONS OF
 17 APPROPRIATIONS

18 “SEC. 318. 316. (a) POINT OF ORDER.—(1)(A)
 19 It shall not be in order in the House of Rep-
 20 resentatives or the Senate to consider any
 21 measure that contains a specific authoriza-
 22 tion of appropriations for any purpose unless
 23 the measure includes such a specific author-
 24 ization of appropriations for that purpose for
 25 not less than each fiscal year in one or more
 26 bienniums.

1 “(B) For purposes of this paragraph, a spe-
2 cific authorization of appropriations is an au-
3 thorization for the enactment of an amount of
4 appropriations or amounts not to exceed an
5 amount of appropriations (whether stated as
6 a sum certain, as a limit, or as such sums as
7 may be necessary) for any purpose for a fiscal
8 year.

9 “(2) Paragraph (1) does not apply with re-
10 spect to an authorization of appropriations
11 for a single fiscal year for any program,
12 project, or activity if the measure containing
13 that authorization includes a provision ex-
14 pressly stating the following: ‘Congress finds
15 that no authorization of appropriation will be
16 required for [Insert name of applicable pro-
17 gram, project, or activity] for any subsequent
18 fiscal year.’.

19 ~~“(3) For~~ *“(b) For* purposes of this sub-
20 ~~section~~ *section*, the term ‘measure’ means a
21 bill, joint resolution, amendment, motion, or
22 conference report.”.

23 (b) AMENDMENT TO TABLE OF CONTENTS.—
24 The table of contents set forth in section 1(b)
25 of the Congressional Budget and Impound-

1 ment Control Act of 1974 is amended by add-
 2 ing after the item relating to section ~~317~~ 315
 3 the following new item:

“Sec. ~~318~~ 316. Multiyear authorizations of appropriations.”.

4 SEC. 8. GOVERNMENT STRATEGIC AND PERFORMANCE
 5 PLANS ON A BIENNIAL BASIS.

6 (a) STRATEGIC PLANS.—Section 306 of title
 7 5, United States Code, is amended—

8 (1) in subsection (a), by striking “Sep-
 9 tember 30, 1997” and inserting “Sep-
 10 tember 30, ~~2004~~ 2003”;

11 (2) in subsection (b)—

12 (A) by striking “at least every
 13 three years” and inserting “at least
 14 every 4 years”; and

15 (A) by striking “at least every
 16 three years” and all that follows
 17 thereafter and inserting “at least
 18 every 4 years, except that strategic
 19 plans submitted by September 30,
 20 2003, shall be updated and revised by
 21 September 30, 2006.”; and

22 (B) by striking “five years for-
 23 ward” and inserting “six years for-
 24 ward”; and

1 (3) in subsection (c), by inserting a
2 comma after “section” the second place it
3 appears and adding “including a stra-
4 tegic plan submitted by September 30,
5 ~~2004~~ 2003, meeting the requirements of
6 subsection (a)”.

7 (b) BUDGET CONTENTS AND SUBMISSION TO
8 CONGRESS.—Paragraph (28) of section 1105(a)
9 of title 31, United States Code, is amended by
10 striking “beginning with fiscal year 1999, a”
11 and inserting “beginning with fiscal year
12 2006, a biennial”.

13 (c) PERFORMANCE PLANS.—Section 1115 of
14 title 31, United States Code, is amended—

15 (1) in subsection (a)—

16 (A) in the matter before para-
17 graph (1)—

18 (i) by striking “section
19 1105(a)(29)” and inserting “section
20 1105(a)(28)”; and

21 (ii) by striking “an annual”
22 and inserting “a biennial”;

23 (B) in paragraph (1) by inserting
24 after “program activity” the fol-

1 **lowing: “for both years 1 and 2 of the**
2 **biennial plan”;**

3 **(C) in paragraph (5) by striking**
4 **“and” after the semicolon,**

5 **(D) in paragraph (6) by striking**
6 **the period and inserting a semicolon;**
7 **and inserting “and” after the inserted**
8 **semicolon; and**

9 **(E) by adding after paragraph (6)**
10 **the following:**

11 **“(7) cover each fiscal year of the bien-**
12 **nium beginning with the first fiscal year**
13 **of the next biennial budget cycle.”;**

14 **(2) in subsection (d) by striking “an-**
15 **nual” and inserting “biennial”; and**

16 **(3) in paragraph (6) of subsection (f)**
17 **by striking “annual” and inserting “bien-**
18 **nial”.**

19 **(d) MANAGERIAL ACCOUNTABILITY AND**
20 **FLEXIBILITY.—Section 9703 of title 31, United**
21 **States Code, relating to managerial account-**
22 **ability, is amended—**

23 **(1) in subsection (a)—**

24 **(A) in the first sentence by strik-**
25 **ing “annual”; and**

1 **(B) by striking “section**
 2 **1105(a)(29)” and inserting “section**
 3 **1105(a)(28)”;**
 4 **(2) in subsection (e)—**

5 **(A) in the first sentence by strik-**
 6 **ing “one or” before “*two* years”;**

7 **(B) in the second sentence by**
 8 **striking “a subsequent year” and in-**
 9 **serting “for a subsequent 2-year pe-**
 10 **riod”; and**

11 **(C) in the third sentence by strik-**
 12 **ing “three” and inserting “four”.**

13 **(e) PILOT PROJECTS FOR PERFORMANCE**
 14 **BUDGETING.—Section 1119 of title 31, United**
 15 **States Code, is amended—**

16 **(1) in paragraph (1) of subsection (d),**
 17 **by striking “annual” and inserting “bien-**
 18 **nial”; and**

19 **(2) in subsection (e), by striking “an-**
 20 **nual” and inserting “biennial”.**

21 **(f) (e) STRATEGIC PLANS.—Section 2802 of**
 22 **title 39, United States Code, is amended—**

23 **(1) in subsection (a), by striking “Sep-**
 24 **tember 30, 1997” and inserting “Sep-**
 25 **tember 30, 2004 2003”;**

1 (2) in subsection (b), by striking “at
 2 least every three years” and inserting “at
 3 least every 4 years *except that strategic*
 4 *plans submitted by September 30, 2003,*
 5 *shall be updated and revised by Sep-*
 6 *tember 30, 2006”;*

7 (3) *in subsection (b)*, by striking “five
 8 years forward” and inserting “six years
 9 forward”; and

10 (4) in subsection (c), by inserting a
 11 comma after “section” the second place it
 12 appears and inserting “including a stra-
 13 tegic plan submitted by September 30,
 14 2004 2003, meeting the requirements of
 15 subsection (a)”.

16 ~~(g)~~ (f) PERFORMANCE PLANS.—Section
 17 2803(a) of title 39, United States Code, is
 18 amended—

19 (1) in the matter before paragraph
 20 (1), by striking “an annual” and inserting
 21 “a biennial”;

22 (2) in paragraph (1), by inserting
 23 after “program activity” the following:
 24 “for both years 1 and 2 of the biennial
 25 plan”;

1 (3) in paragraph (5), by striking “and”
2 after the semicolon;

3 (4) in paragraph (6), by striking the
4 period and inserting “; and”; and

5 (5) by adding after paragraph (6) the
6 following:

7 “(7) cover each fiscal year of the bien-
8 nium beginning with the first fiscal year
9 of the next biennial budget cycle.”.

10 ~~(h)~~ (g) COMMITTEE VIEWS OF PLANS AND RE-
11 PORTS.—Section 301(d) of the Congressional
12 Budget Act (2 U.S.C. 632(d)) is amended by
13 adding at the end “Each committee of the Sen-
14 ate or the House of Representatives shall re-
15 view the strategic plans, performance plans,
16 and performance reports, required under sec-
17 tion 306 of title 5, United States Code, and sec-
18 tions 1115 and 1116 of title 31, United States
19 Code, of all agencies under the jurisdiction of
20 the committee. Each committee may provide
21 its views on such plans or reports to the Com-
22 mittee on the Budget of the applicable
23 House.”.

24 ~~(i)~~ (h) EFFECTIVE DATE.—

1 **(1) IN GENERAL.—The amendments**
2 **made by this section shall take effect on**
3 **March 1, 2005.**

4 **(2) AGENCY ACTIONS.—Effective on and**
5 **after the date of enactment of this Act,**
6 **each agency shall take such actions as**
7 **necessary to prepare and submit any**
8 **plan or report in accordance with the**
9 **amendments made by it.**

10 **SEC. 9. BIENNIAL APPROPRIATION BILLS.**

11 **(a) IN THE HOUSE OF REPRESENTATIVES.—(1)**
12 **Clause 2(a) of rule XXI of the Rules of the**
13 **House of Representatives is amended by add-**
14 **ing at the end the following new subpara-**
15 **graph:**

16 **“(3)(A) Except as provided by subdivision**
17 **(B), an appropriation may not be reported in**
18 **a general appropriation bill (other than a sup-**
19 **plemental appropriation bill), and may not be**
20 **in order as an amendment thereto, unless it**
21 **provides new budget authority or establishes**
22 **a level of obligations under contract authority**
23 **for each fiscal year of a biennium.**

24 **“(B) Subdivision (A) does not apply with**
25 **respect to an appropriation for a single fiscal**

1 year for any program, project, or activity if
 2 the bill or amendment thereto containing that
 3 appropriation includes a provision expressly
 4 stating the following: ‘Congress finds that no
 5 additional funding beyond one fiscal year will
 6 be required and the [Insert name of applica-
 7 ble program, project, or activity] will be com-
 8 pleted or terminated after the amount pro-
 9 vided has been expended.’.

10 “(C) For purposes of paragraph (b), the
 11 statement set forth in subdivision (B) with re-
 12 spect to an appropriation for a single fiscal
 13 year for any program, project, or activity may
 14 be included in a general appropriation bill or
 15 amendment thereto.”.

16 (2) Clause 5(b)(1) of rule XXII of the House
 17 of Representatives is amended by striking “or
 18 (c)” and inserting “or (3) or 2(c)”.

19 (b) IN THE SENATE.—(1) Title III of the Con-
 20 gressional Budget Act of 1974 (2 U.S.C. 631 et
 21 seq.) (as amended by section 7) is further
 22 amended by adding at the end the following:

23 “CONSIDERATION OF BIENNIAL APPROPRIATION
 24 BILLS

25 “SEC. ~~319~~. 317. It shall not be in order in
 26 the Senate in any odd-numbered year to con-

1 sider any regular appropriation bill providing
 2 new budget authority or a limitation on obli-
 3 gations under the jurisdiction of the Com-
 4 mittee on Appropriations for only the first fis-
 5 cal year of a biennium, unless the program,
 6 project, or activity for which the new budget
 7 authority or obligation limitation is provided
 8 will require no additional authority beyond
 9 one year and will be completed or terminated
 10 after the amount provided has been ex-
 11 pended.”.

12 (2) The table of contents set forth in sec-
 13 tion 1(b) of the Congressional Budget and Im-
 14 poundment Control Act of 1974 is amended by
 15 adding after the item relating to section ~~318~~
 16 **316** the following new item:

“Sec. ~~319~~. **317**. Consideration of biennial appropriation bills.”.

17 SEC. 10. ASSISTANCE BY FEDERAL AGENCIES TO STANDING
 18 COMMITTEES OF THE SENATE AND THE
 19 HOUSE OF REPRESENTATIVES.

20 (a) INFORMATION REGARDING AGENCY AP-
 21 PROPRIATIONS REQUESTS.—To assist each
 22 standing committee of the House of Rep-
 23 resentatives and the Senate in carrying out
 24 its responsibilities, the head of each Federal
 25 agency which administers the laws or parts of

1 laws under the jurisdiction of such committee
2 shall provide to such committee such studies,
3 information, analyses, reports, and assistance
4 as may be requested by the chairman and
5 ranking minority member of the committee.

6 (b) INFORMATION REGARDING AGENCY PRO-
7 GRAM ADMINISTRATION.—To assist each stand-
8 ing committee of the House of Representa-
9 tives and the Senate in carrying out its re-
10 sponsibilities, the head of any agency shall
11 furnish to such committee documentation,
12 containing information received, compiled, or
13 maintained by the agency as part of the oper-
14 ation or administration of a program, or spe-
15 cifically compiled pursuant to a request in
16 support of a review of a program, as may be
17 requested by the chairman and ranking mi-
18 nority member of such committee.

19 (c) SUMMARIES BY COMPTROLLER GEN-
20 ERAL.—Within thirty days after the receipt of
21 a request from a chairman and ranking mi-
22 nority member of a standing committee hav-
23 ing jurisdiction over a program being re-
24 viewed and studied by such committee under
25 this section, the Comptroller General of the

1 **United States shall furnish to such committee**
2 **summaries of any audits or reviews of such**
3 **program which the Comptroller General has**
4 **completed during the preceding six years.**

5 **(d) CONGRESSIONAL ASSISTANCE.—Con-**
6 **sistent with their duties and functions under**
7 **law, the Comptroller General of the United**
8 **States, the Director of the Congressional**
9 **Budget Office, and the Director of the Con-**
10 **gressional Research Service shall continue to**
11 **furnish (consistent with established proto-**
12 **cols) to each standing committee of the House**
13 **of Representatives or the Senate such infor-**
14 **mation, studies, analyses, and reports as the**
15 **chairman and ranking minority member may**
16 **request to assist the committee in conducting**
17 **reviews and studies of programs under this**
18 **section.**

19 **SEC. 11. REPORT ON TWO-YEAR FISCAL PERIOD.**

20 **Not later than 180 days after the date of**
21 **enactment of this Act, the Director of the Of-**
22 **fice of Management and Budget shall—**

23 **(1) determine the impact and feasi-**
24 **bility of changing the definition of a fis-**
25 **cal year and the budget process based on**

1 that definition to a 2-year fiscal period
2 with a biennial budget process based on
3 the 2-year period; and

4 (2) report the findings of the study to
5 the Committees on the Budget of the
6 House of Representatives and the Senate
7 and the Committee on Rules of the House
8 of Representatives.

9 SEC. 12. SPECIAL TRANSITION PERIOD FOR THE 108TH
10 CONGRESS.

11 (a) PRESIDENT'S BUDGET SUBMISSION FOR
12 FISCAL YEAR 2004.—The budget submission of
13 the President pursuant to section 1105(a) of
14 title 31, United States Code, for fiscal year
15 2004 shall include the following:

16 (1) An identification of the budget ac-
17 counts for which an appropriation should
18 be made for each fiscal year of the fiscal
19 year 2004–2005 biennium.

20 (2) Budget authority that should be
21 provided for each such fiscal year for the
22 budget accounts identified under para-
23 graph (1).

24 (b) REVIEW AND RECOMMENDATIONS OF THE
25 COMMITTEES ON APPROPRIATIONS.—The Com-

1 mittee on Appropriations of the House of Rep-
2 resentatives and the Senate shall review the
3 items included pursuant to subsection (a) in
4 the budget submission of the President for fis-
5 cal year 2004 and include its recommenda-
6 tions thereon in its views and estimates made
7 under section 301(d) of the Congressional
8 Budget Act of 1974 within 6 weeks of that
9 budget submission.

10 (c) ACTIONS BY THE COMMITTEES ON THE
11 BUDGET.—(1) The Committee on the Budget of
12 the House of Representatives and the Senate
13 shall review the items included pursuant to
14 subsection (a) in the budget submission of the
15 President for fiscal year 2004 and the rec-
16 ommendations submitted by the Committee
17 on Appropriations of its House pursuant to
18 subsection (b) included in its views and esti-
19 mates made under section 301(d) of the Con-
20 gressional Budget Act of 1974.

21 (2) The report of the Committee on the
22 Budget of each House accompanying the con-
23 current resolution on the budget for fiscal
24 year 2004 and the joint explanatory statement
25 of managers accompanying such resolution

1 shall also include allocations to the Com-
2 mittee on Appropriations of its House of total
3 new budget authority and total outlays
4 (which shall be deemed to be made pursuant
5 to section 302(a) of the Congressional Budget
6 Act of 1974 for purposes of budget enforce-
7 ment under section 302(f)) for fiscal year 2005
8 from which the Committee on Appropriations
9 may report regular appropriation bills for fis-
10 cal year 2004 that include funding for certain
11 accounts for each of fiscal years 2004 and
12 2005.

13 (3) The report of the Committee on the
14 Budget of each House accompanying the con-
15 current resolution on the budget for fiscal
16 year 2004 and the joint explanatory statement
17 of managers accompanying such resolution
18 shall also include the assumptions upon
19 which such allocations referred to in para-
20 graph (2) are based.

21 (d) GAO PROGRAMMATIC OVERSIGHT ASSIST-
22 ANCE.—(1) During the first session of the 108th
23 Congress the committees of the House of Rep-
24 resentatives and the Senate are directed to
25 work with the Comptroller General of the

1 United States to develop plans to transition
2 program authorizations to a multi-year sched-
3 ule.

4 (2) During the 108th Congress, the Comp-
5 troller General of the United States will con-
6 tinue to provide assistance to the Congress
7 with respect to programmatic oversight and
8 in particular will assist the committees of
9 Congress in designing and conforming pro-
10 grammatic oversight procedures for the fiscal
11 year 2005–2006 biennium.

12 (e) CBO AUTHORIZATION REPORT.—On or
13 before January 15, 2004, the Director of the
14 Congressional Budget Office, after consulta-
15 tion with the appropriate committees of the
16 House of Representatives and Senate, shall
17 submit to the Congress a report listing (A) all
18 programs and activities funded during fiscal
19 year 2004 for which authorizations for appro-
20 priations have not been enacted for that fiscal
21 year and (B) all programs and activities fund-
22 ed during fiscal year 2004 for which author-
23 izations for appropriations will expire during
24 that fiscal year, fiscal year 2005, or fiscal year
25 2006.

1 **(f) PRESIDENT’S BUDGET SUBMISSION FOR**
2 **FISCAL YEAR 2005.**—The budget submission of
3 the President pursuant to section 1105(a) of
4 title 31, United States Code, for fiscal year
5 2005 shall include an evaluation of, and rec-
6 ommendations regarding, the transitional bi-
7 ennial budget process for the fiscal year 2004–
8 2005 biennium that was carried out pursuant
9 to this section.

10 **(g) CBO TRANSITIONAL REPORT.**—On or be-
11 fore March 31, 2004, the Director of the Con-
12 gressional Budget Office shall submit to Con-
13 gress an evaluation of, and recommendations
14 regarding, the transitional biennial budget
15 process for the fiscal year 2004–2005 biennium
16 that was carried out pursuant to this section.

17 **SEC. 13. EFFECTIVE DATE.**

18 **Except as provided by sections 8, 11, and**
19 **12, this Act and the amendments made by it**
20 **shall take effect on January 1, 2005, and shall**
21 **apply to budget resolutions and appropria-**
22 **tions for the biennium beginning with fiscal**
23 **year 2006.**

Union Calendar No. 176

107TH CONGRESS
1ST SESSION

H. R. 981

[Report No. 107–200, Parts I and II]

A BILL

To provide a biennial budget for the United States
Government.

NOVEMBER 14, 2001

Reported from the Committee on Rules with amendments

NOVEMBER 14, 2001

Committee on Government Reform discharged; com-
mitted to the Committee of the Whole House on the
state of the Union and ordered to be printed